

## SANITATION.

JANUARY.

File S.  $\frac{D}{1}$ 

Nos. 1-7.

Grant of a local allowance to Captain Forster, I.M.S., on special duty in connection with the Malarial Enquiry in Bengal.

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GRANT OF A LOCAL ALLOWANCE TO CAPTAIN FORSTER, I.M.S., ON  
SPECIAL DUTY IN CONNECTION WITH THE MALARIAL ENQUIRY IN  
BENGAL.

[Nos. 1-2.]

[FILE S.  $\frac{D}{1}$  1.]

No. 960-D., dated Darjeeling, the 25th September 1908.

From—LIEUT.-COLONEL F. C. CLARKSON, I.M.S., Sanitary Commissioner, Bengal,  
To—The Secretary to the Government of Bengal, Municipal Department.

I HAVE the honour to submit, for the favourable consideration and orders of Government, the accompanying copy of a letter, No. 56, dated the 17th instant, from Captain W. H. C. Forster, I.M.S., on special duty in connection with Malaria Enquiry in Bengal, requesting that, for the reasons stated therein, a local allowance of Rs. 100 a month may be granted to him under the provisions of article 32 of the Civil Service Regulations whilst employed on the above work. Although Captain Forster is about to leave the special work on transfer, the decision of Government on his application will not only affect him but his successor as well.

No. 56, dated Calcutta, the 17th September 1908.

From—CAPTAIN W. H. C. FORSTER, I.M.S., on special duty,  
To—The Sanitary Commissioner with the Government of Bengal.

WITH reference to letter No. 1470, dated Simla, the 22nd June 1908, from the Government of India to the Government of Bengal, authorising the payment to me, whilst on special duty under the Government of Bengal, of the same salary and allowances as I received in my last appointment, viz., pay as Officiating Deputy Sanitary Commissioner Rs. 750, *plus* a deputation allowance of Rs. 5 per diem, I have the honour to request that you may be pleased to represent my case to the Government of Bengal for favourable consideration.

(1) My last appointment was special duty under the Government of India for the investigation of dysentery.

(2) The appointment was offered to me by the Government of India, and I accepted it on the understanding that my head-quarters would be in the Punjab; that I should retain my position on the Punjab list; and that I should revert to the Punjab establishment on the termination of my special duty.

(3) On account of the expense necessarily incurred in moving from one province to another, and back again on the termination of the special duty, it would have been impossible for me—a married officer—to have accepted the appointment on the terms offered if a temporary change to another province had thereby been entailed.

(4) The Government of India were pleased to give me the assurances I asked for. My head-quarters were located at Kasauli, Punjab. In their letter No. 1339, dated the 25th July 1906, to the Government of the Punjab (copy attached), the Government of India formally ruled that I should retain my position on the Punjab list, and revert to that Province on the termination of my special duty.

(5) Towards the end of my deputation with the Government of India, I received orders detailing me for duty in connection with the Bengal Malaria Enquiry, and at a later date a copy of letter, No. 1470, previously referred to.

(6) Whilst I am deeply sensible of the honour which has been conferred on me by the Government of India, in selecting me to conduct an enquiry to which great importance is attached, I wish to point out that in authorising the payment of salary and allowances at the same rates as that of my last appointment, the Government of India have placed me at a serious disadvantage.

(7) The present appointment entails a move from the Punjab to Calcutta, and back again on the termination of my special duty. I need hardly say that for a married officer in receipt of my pay two such moves over a distance of twelve hundred miles, within a period of six months, will be a very serious matter.

(8) Whilst conducting the enquiry my time is shared between Calcutta, where the cost of living is very high, and the selected malarious tracts of Bengal which are admittedly unhealthy.

(9) In my work the risk to health is much greater than that ordinarily incurred by medical officers not in the Bacteriological Department, and officers in this Department receive compensatory rates of pay. The pay and allowances granted to me are Rs. 100 a month, less than the pay and allowances of any officer of my service in the Bacteriological Department similarly employed. Such an officer would receive pay and allowances at the following rates, viz., pay Rs. 850 per mensem, *plus* a deputation allowance of Rs. 5 a day.

(10) As further evidence of the inadequacy of the allowance granted to me whilst conducting the enquiry, I may point out that the Civil Assistant Surgeons working under me receive a special allowance of Rs. 100 per month, whilst my allowance is only Rs. 150 a month.

Under the circumstances, I have the honour to request that the Government of Bengal may be asked to take into consideration the facts which I have recounted, and to grant me a local allowance of Rs. 100 a month, under the provisions of article 37 (32?), Civil Service Regulations, whilst conducting this enquiry.

No. 1339, dated Simla, the 25th July 1906.

From—The Under-Secretary to the Government of India, Home Department,  
To—The HON'BLE MR. E. D. MACLAGAN, I.C.S., Chief Secretary to the Government of the Punjab.

With reference to your letter No. 983S., dated the 16th July 1906, I am directed to forward a copy of a Notification No. 1338, dated the 25th July 1906, placing the services of Captain Mackenzie, I.M.S., temporarily, at the disposal of the Punjab Government, and to say that instructions have been issued to him to report himself for orders, as soon as possible, to the Sanitary Commissioner, Punjab. I am to request that arrangements may be made to relieve Captain Forster of his present duties at an early date, and that his services may be placed at the disposal of the Government of India. He will retain his position in the list of Indian Medical Service Officers officiating in the Punjab, and will revert to the Province on the termination of his special duty.

[No. 3.]

[FILE S.  $\frac{D}{1}$  2.]

No. 625T.—San., dated Darjeeling, the 10th October 1908.

From—C. E. A. W. OLDHAM, Esq., I.C.S., Secretary to the Government of Bengal, Municipal Department,  
To—The Secretary to the Government of India, Home Department.

I AM directed to refer to Mr. Monie's letter No. 1470, dated the 22nd June 1908, and the subsequent telegram from the Home Department, No. 1495San., dated the 25th July last, sanctioning the deputation of Captain W. C. H. Forster, I.M.S., to this Province for the purpose of conducting an enquiry into the prevalence of malaria, and fixing the pay to be drawn by him during the period of his deputation.

2. I am to submit, for the consideration of the Government of India, a copy of a letter No. 960D., dated the 25th September 1908, from the Sanitary Commissioner, Bengal, forwarding copy of a representation from Captain Forster, in which he applies for a local allowance of Rs. 100 on the ground that the pay already sanctioned is inadequate in the particular circumstances of his special duty.

3. In view of the nature and the importance of the work on which Captain Forster has been employed, and for the reasons urged by him in paragraph 9 of his letter of the 17th September, the Lieutenant-Governor desires to support his request; and I am to ask, therefore, that His Excellency the Governor-General in Council may be moved to sanction it. I am also to ask that the sanction, if accorded, may be made applicable to any other officer who may be appointed to succeed Captain Forster in conducting the special enquiry into the prevalence of malaria in this Province.

[No. 4.]

[FILE S.  $\frac{D}{1}$  3.]

No. 2308, dated Simla, the 7th November 1908.

From—P. W. MONIE, Esq., Under-Secy. to the Govt. of India, Home Dept.,  
To—The Secretary to the Government of Bengal, Municipal Dept. (Sanitation).

I AM directed to refer to your letter No. 625T.—San., dated the 10th October 1908, requesting sanction to the grant to Captain Forster, I.M.S., of a local allowance of Rs. 100 a month in addition to his salary, and asking that the sanction, if accorded, may be made applicable to any other officer who may be appointed to succeed him in conducting the special enquiry into the prevalence of malaria in Bengal.

2. In reply, I am to say that the Government of India have no definite information regarding the precise nature of the work on which Captain Forster is engaged, but that they observe that the Government of Bengal originally proposed that it should be entrusted to an officer in its Sanitary Department.

3. Captain Forster now receives pay as an Officiating Deputy Sanitary Commissioner, *plus* a deputation allowance of Rs. 5 a day, his total emoluments exceeding the pay of a permanent Deputy Sanitary Commissioner of his rank by Rs. 50 a month, and the Government of India do not think that he should be granted any additional remuneration, if his work is similar in character to that of a Deputy Sanitary Commissioner. If, on the other hand, it can be shown that his work requires special bacteriological qualifications and is beyond the scope of a Deputy Sanitary Commissioner, they will be prepared to consider the proposal further.

[No. 5.]

[FILE S.  $\frac{D}{1}$  4.]

No. 2192San., dated Calcutta, the 26th November 1908.

From—C. E. A. W. OLDHAM, Esq., I.C.S., Secretary to the Government of Bengal, Municipal Department,

To—The Secretary to the Government of India, Home Department.

I AM directed to acknowledge the receipt of Mr. Monie's letter No. 2308, dated the 7th November 1908, regarding the proposal made by this Government to grant a local allowance of Rs. 100 a month in addition to salary to Captain Forster, I.M.S., and to the officer appointed to succeed him, in conducting the special enquiry into the prevalence of malaria in Bengal.

2. It is stated that, as Captain Forster's present emoluments exceed the pay of a permanent Deputy Sanitary Commissioner of his rank, the Government of India do not consider that any additional remuneration should be granted if his work is similar to that of a Deputy Sanitary Commissioner. If, however, his work requires special bacteriological qualifications and is beyond the scope of a Deputy Sanitary Commissioner, the Government of India will be prepared to consider the proposal further.

3. In reply, I am to say that the work on which Captain Forster is engaged is of the nature of original research, and requires an officer of the very highest attainments. It consists not only in ascertaining the existence of malaria, but in endeavouring to ascertain to what cause the large group of fevers in which the malarial parasite is not discovered is due. Such an enquiry can only be carried to a successful conclusion by an officer of considerable ability with special qualifications for bacteriological research work. The work is entirely outside the scope of the ordinary duties of a Deputy Sanitary Commissioner.

4. For the above reasons, and in the view of the fact that the officer has to work in very unhealthy areas, His Honour the Lieutenant-Governor desires to urge that the recommendation made in my letter No. 625T.—San., dated the 10th October 1908, may be favourably considered.

[No. 6.]

[FILE S.  $\frac{D}{1}$  5.]

No. 44, dated Calcutta, the 12th January 1909.

From—P. W. MONIE, Esq., Under-Secy. to the Govt. of India, Home Dept.,

To—The Secretary to the Government of Bengal, Municipal Dept. (Sanitation).

I AM directed to refer to the correspondence ending with your letter No. 2192San., dated the 26th November 1908, regarding the emoluments of Captain Forster, I.M.S.

2. The Government of India consider that the enquiry on which Captain Forster is at present engaged in Bengal may be regarded as a bacteriological enquiry of the nature contemplated in their Despatch No. 254, dated the 20th August 1908. They have, therefore, decided that he shall be granted, while employed on that enquiry, pay on the bacteriological scale, *plus* an allowance of Rs. 150 a month, with the usual travelling and halting allowances, with

effect from the 18th October 1908, the date of receipt of the Secretary of State's Despatch No. 116Rev., dated the 2nd October 1908, a copy of which was communicated to you with the Home Department letter No. 2365, dated the 19th November 1908.

[No. 7.]

[FILE S.  $\frac{D}{1}$  6.]

No. 123San.

COPY forwarded to the Sanitary Commissioner, Bengal, in reference to his letter No. 960D., dated the 25th September 1908, for information, and for communication to Captain W. H. C. Forster, I.M.S.

No. 124San.

COPY forwarded to the Accountant-General, Bengal, for information, in continuation of Endorsement No. 574T.—San., dated the 2nd July 1908.

By order of the Lieutenant-Governor of Bengal,

C. E. A. W. OLDHAM,

*Secretary to the Government of Bengal.*

CALCUTTA,

The 18th January 1909.

बिहार सरकार

मंत्रिमंडल सचिवालय विभाग

(बिहार राज्य अभिलेखागार निदेशालय)

6

MUNICIPAL DEPARTMENT.

SANITATION.

FILE S.  $\frac{D}{1}$

K.-W.—A PROCEEDINGS FOR JANUARY 1909, Nos. 1-7.

*Grant of a Local Allowance to Captain Forster, I.M.S., on special duty in connection with the Malarial Enquiry in Bengal.*

From the Sanitary Commissioner, Bengal, No. 960D., dated the 25th September 1908.

THE letter may be read.

As for Captain Forster's pay, while on special duty in connection with Malaria Enquiry in Bengal, please see India's telegram No. 1495S., dated the 25th July 1908. Captain Forster entered upon his special duty in July last, and worked for two months only.

In their letter No. 1072, dated the 18th September 1908, the Government of India proposed to withdraw Captain Forster from special duty in this Province in the event of his services being required elsewhere, and we agreed on the understanding that another officer of like qualifications was sent to replace him. It may be noted here that in Government Order No. 572T.—San., dated the 2nd July 1908, sanction of Government was accorded to the grant of a local allowance of Rs. 100 a month to the two Civil Assistant Surgeons deputed to assist Captain Forster in his enquiry.

It is for consideration whether the present proposal to grant a local allowance to the special officer in question should not wait till Captain Forster's successor is selected by the Government of India.

For orders.

A. N. M.—1-10-1908.

As the Government of India fixed the pay to be drawn by Captain Forster, the question of granting him a local allowance may be referred to them.

E. H. P.—2-10-1908.

SECRETARY—

It is not usual to grant deputation and local allowances at the same time and for the same work. Captain Forster has also been exempted from the operation of ten days' halt rule, so that he draws Rs 5 a day for halts outside his head-quarters.

It is doubtful whether the Government of India will favourably consider the application for double allowance, but they may be inclined to recoup him the extra expenses on account of two moves between two Provinces within six months.

S. N. MITRA—3-10-1908.

HIS HONOUR—

In view of the nature and importance of the work and the argument stated in paragraph 9 of the Captain Forster's letter, I think we may send this on for favourable consideration.

C. A. OLDHAM—5-10-1908.

A. H. L. F[RASER].—5-10-1908.

To Government of India, Home Department, No. 625T.—San., dated the 10th October 1908.

Letter from the Government of India, Home Department, No. 2308, dated the 7th November 1908.

Put up the file, please, sharp.

C. A. OLDHAM—13-11-1908.

FILE submitted. The Sanitary Commissioner may be consulted in reference to the last paragraph of the letter.

For orders.

C. C. G.—14-11-1908.

SECRETARY.

S. N. MITRA—15-11-1908.

YES.

C. A. OLDHAM—16-11-1908.

SECRETARY—

The work in question is of the nature of original research, and requires an officer of the very highest attainments.

It consists not only in ascertaining the existence of malaria, but in endeavouring to ascertain what the large group of fevers, in which the malarial parasite is not discovered, is due to.

Such an enquiry can only be carried to a successful conclusion by an officer with very great abilities and with special training in research work, and his duties are entirely outside the scope of the ordinary duties of a Deputy Sanitary Commissioner.

Under these circumstances, and as the officer has to work in very unhealthy areas, the Government of India may be moved to sanction the allowance asked for.

F. C. CLARKSON—16-11-1908.

To INSPECTOR-GENERAL OF CIVIL HOSPITALS—For favour of his opinion.

C. A. OLDHAM—18-11-1908.

SECRETARY—

I am disposed to agree with the views expressed in the note by the Sanitary Commissioner.

R. MACRAE—21-11-1908.

HIS HONOUR—

Please see paragraph 3 of India's letter and the notes by Sanitary Commissioner and Inspector-General of Civil Hospitals above. We are justified in pressing our original recommendation. The draft to India may issue.

C. A. OLDHAM—25-11-1908.

A. H. L. F[ASER].—25-11-1908.

To Government of India, Home Department, No. 2192San., dated the 26th November 1908.

From the Government of India, Home Department, No. 44, dated the 12th January 1909.

INDIA have now decided that the enquiry on which Captain Forster, i.m.s., is engaged should be regarded as a bacteriological enquiry of the nature contemplated in their despatch to the Secretary of State, No. 254, dated the 20th August 1908, and have sanctioned the grant to him of pay on the bacteriological scale, *plus* an allowance of Rs. 150 a month, with the usual travelling allowance and halting allowance, with effect from the 18th October 1908.

\* *Vide* scale of pay.

File  $\frac{1-M}{53}$  of 1905, A Proceedings for July 1905, Nos. 32-39.

This enables Captain Forster to draw Rs. 800,\* *plus* 150=950 a month, with the usual travelling and halting allowances. The order will apply to his successor as well.

Copy to Sanitary Commissioner and Accountant-General, Bengal, for information.

Draft memorandum put up.

E. H. P.—16-1-1909.

C. A. OLDHAM—16-1-1909.

To the Sanitary Commissioner, Bengal, and Accountant-General, Bengal, Nos. 123-24San., dated the 18th January 1909.

8

REFERENCE TO FORMER CASES.

FILE S  $\frac{D}{3}$ , A PROGS. FOR NOVEMBER 1908, Nos. 128-35.

„  $\frac{D}{3}$ , A „ „ JULY 1908, Nos. 5-15 AND BACK.

विहारी REFERENCE TO LATER CASES.

मंत्रिमंडल सचिवालय विभाग  
(बिहार राज्य अभिलेखागार निदेशालय)

KEEP-WITH.

Office notes (printed).